



Utah Department of
Health & Human Services
Integrated Healthcare

Office of Substance Use and Mental Health (SUMH)



Final FY26 Audit Report of:

**Carbon County/Four Corners
Contract #A03087**

Audit Review Date: September 30, 2025

Executive Summary

In accordance with Section 26B-5-102, the Office of Substance Use and Mental Health (SUMH) conducted a review of Carbon County/Four Corners Community Counseling, which is the agency within Carbon, Emery and Grand Counties, designated to provide services under the direction of the local authority (LA). The official date of the review was September 30, 2025 for FY24 (July 1, 2024 - June 30, 2025).

The focus of this examination was to evaluate the LA compliance with: contract requirements, SUMH Directives, mandated mental health services, and Preferred Practice Guidelines. During the examination, the review teams evaluated: the reliability and integrity of the LA's data and its compliance with established programmatic and operational objectives. Additionally, the review included an examination, through sampling, of the LA's use of financial resources.

This report outlines the findings of the audit. Once the report is received by the LA, the LA will have one week (5 business days) to review the report and provide feedback to SUMH. At the end of the review period, the report will be finalized and a signed copy will be sent to the LA. If necessary, a corrective action plan (CAP) report will also be issued and the report will be due back with input and responses from the LA within 14 calendar days from receipt of the signed audit report. For additional information about this process, please review the [FY26 Office Directives G&O Monitoring Process #4-5 pages 3-4](#).

If you have questions regarding this audit, please address them to Kelly Ovard by email at kovard@utah.gov or by phone at 385-310-5118.

Findings

- There were no Governance and Fiscal findings for the FY26 audit of FY25 data.
- There are no Program findings for the FY26 audit of FY25 performance.

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Governance & Fiscal Review

The Office of Substance Use and Mental Health (SUMH) conducted its annual monitoring review of Carbon/Four Corners. The operations section of the review was conducted on September 30, 2025. Overall cost per client data was analyzed and compared to the statewide LA average. State licensing and subcontractor files were examined for compliance with state licensing laws and adherence to contractual requirements, as well as the LA's own policy. Client fees were reviewed for consistency and adherence to approved fee schedules. Employee travel reimbursements were reviewed to ensure they were appropriate and that no personal benefit has been gained. Meeting minutes were reviewed and discussions were conducted to determine if an appropriate level of involvement and financial oversight was provided by the governing board and County.

As part of the site visit, Four Corners provided backup from their subcontractors to support their costs and billed amounts, using rates taken from their Medicaid Cost Report. This report establishes the LA's cost allocation plan as it pertains to overhead/administrative costs and spreads these costs across the Current Procedural Terminology (CPT) billing codes used by the LA that year. This allows SUMH to fairly incorporate these overhead/administrative costs into the payments sent for services that qualify for funding found on the LA's contract allocation letter. Random samples were taken from the backup provided to verify that the listed services qualified for each different service category.

There is a current and valid contract in place between SUMH and Carbon County. Four Corners received a single audit for the year ending June 30, 2024. The firm Sumin, Rich and Marsing completed the audit and issued a report dated October 21, 2024. An unmodified opinion was issued with no findings. Larson and Company conducted an annual audit on Carbon County for the year ending December 31, 2024. Their report is dated July 21, 2024. There was one finding from 2023 and one finding from 2024 that have been resolved.

Findings:

There were no Governance and Fiscal findings for FY25.

Program Review

The overall review of SUMH programs (substance use disorder treatment, mental health treatment and substance use prevention services) included a review of:

- findings from the FY24 Monitoring Report, including follow-up with the Local Authority,
- the Area Plan, and
- overall compliance with data reporting.

The substance use prevention program also included a review of:

- the Strategic Plan,
- evidence that the Strategic Prevention Framework was followed,
- monitoring of coalitions,
- training activities completed by staff and/or coalition members,
- staff certification, or recertification every 3 years, in Utah Substance Abuse Prevention Specialist Training (SAPST),
- efforts that were made to influence Eliminating Alcohol Sales to Youth (EASY) checks,
- Prevention Scorecard data, including:
 - Logic Model Review Report (annual report),
 - percentage of programs that are evidence-based,
 - Data User Gateway System (DUGS) data timely submission rate,
 - verification that at least 30% of Substance Abuse Prevention and Treatment (SAPT) Block Grant funds were used for prevention, and
 - review of substance use trends, including LA's plan to address upward trends.

Substance use disorder treatment services and mental health treatment services also included a review of:

- internal chart monitoring,
- HIPAA compliant telehealth services,
- provision of services across the continuum of care, including verification that the LA has subcontracted providers,
- adherence to the consumer satisfaction surveys (MSHIP, YSS and YSS-F) 10% sample rate requirement,
- consumer satisfaction survey results, including the LA's response regarding plans to improve domains that have a consumer response average that is below the national or state average (depending on the survey),

- suicide prevention,
- provision of services in the client's preferred language, and
- adherence to the directive that SAMSHA grant funds may not be used to purchase, prescribe, or provide marijuana or treatment using marijuana.

Substance use disorder treatment services also included a review of:

- SUMH Program Manager feedback regarding their monitoring of:
 - Substance Use Prevention, Treatment, and Recovery Services (SUPTRS) Block Grant compliance, including provision of services across the continuum of care,
 - recovery support services, including recovery residence housing,
 - crisis services,
 - early intervention,
 - GPRA data (for State Opioid Response funds),
 - use of State Opioid Response (SOR) funds, and
 - services for individuals convicted of driving under the influence,
- Drug Court manual and participant agreement,
- drug testing policy and procedures,
- written policy regarding Medication Assisted Treatment (MAT),
- written policy regarding service provision for priority populations,
- use of criminogenic risk screening tools for Drug Court clients,
- use of evidence-based clinical practices, including fidelity, and
- written policy re: DUI education, including: screening, assessment (when indicated) and referral to services.

Mental health treatment services also included a review of:

- written policy regarding screening for and responding to suicide risk,
- SUMH Program Manager feedback regarding their monitoring of adherence to:
 - collaboration with the statewide mental health crisis line,
 - crisis and early intervention, including:
 - Mobile Crisis Outreach Team (MCOT),
 - evidence that Medicaid funds are being utilized, when possible,
 - maternal and early childhood mental health,
 - State Hospital coordination, including participation in Continuity of Care meetings,
 - Peer Support services,
 - Mental Health Block Grant (MHBG) requirements, including provision of the ten mandated mental health services as required by Section 17-43-301(6)(b),

- Mental Health Early Intervention (MEHI) funding,
- participation in local Homelessness Council meetings,
- service provision for clients with complex behavioral health conditions,
- maternal and early childhood mental health,
- transition-age youth liaison, and
- written policies regarding appropriate service provision for youth or adult clients with complex behavioral health conditions who require frequent engagement, and who are clinically indicated to need multiple mental health supports to remain in the community.

The SUMH Scorecards (Mental Health Treatment Scorecard for Youth, Mental Health Treatment Scorecard for Adults, and Substance Use Treatment Outcomes Scorecard) and Outcome Questionnaire/Youth Outcome Questionnaire (OQ/YOQ) data results will be reviewed at a later date as a desk audit, as FY25 data was not available in time for the first several audits of the audit cycle.

Findings:

There are no Program findings for the FY26 audit of FY25 performance.

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The Office of Substance Use and Mental Health:

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